



**North Florida TPO**

*Transportation Planning Organization*

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**Citizens Advisory Committee  
Agenda Book**

2:00 pm  
Wednesday, March 4, 2020

North Florida TPO Board Room  
980 North Jefferson St.  
Jacksonville, FL 32209



Call to Order  
Pledge of Allegiance  
Introductions

**Public Meeting**

**Public Meeting to Hear Final Comments for the Public Participation Plan**

**Agenda**

- |  |                    |
|--|--------------------|
| <b>A. February 5, 2020 Minutes</b>   | <b>ACTION ITEM</b> |
| These minutes are ready to review and approve.   |                    |
| <b>B. North Florida TPO Public Participation Plan</b>  | <b>ACTION ITEM</b> |
| The Public Participation Plan has been posted on the North Florida TPO website for 45 days.        |                    |
| <b>C. Regional System Safety Plan Presentation</b>   | Information Only   |
| April Bacchus of ETM will present the Regional System Safety Plan.                                 |                    |
| <b>D. Smart North Florida Update</b>   | Information Only   |
| <b>E. Old Business</b>   |                    |
| <ul style="list-style-type: none"><li>February 13, 2020 North Florida TPO Meeting Report</li></ul> |                    |
| <b>F. New Business</b>   |                    |

**G. Public Comment**

**H. Adjournment**

**The next meeting will be April 1, 2020.**

**NOTICE**

In accordance with Section 286.01105, *Florida Statutes*, any person wishing to appeal a decision reached at this meeting will need a record of the proceedings. He may need to ensure that a verbatim record of the proceedings be made, which record would include the testimony and evidence upon which the appeal is to be made.

Public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who require special accommodations under the Americans with Disabilities Act or persons who require translation services (free of charge) should contact Marci Larson at 904-306-7513 at least seven days prior to the meeting.

# **Agenda Item A.**

**Minutes of February 5, 2020 Meeting**

***Action Item***



**CITIZENS ADVISORY COMMITTEE**  
**MEETING SUMMARY**

Wednesday, February 5, 2020 - 2 p.m.  
980 North Jefferson Street  
Jacksonville, FL 32209

**MEMBERS PRESENT:**

Austin Chapman, **CHAIRMAN**  
Bo Norton, **VICE CHAIRMAN**  
Tyrona Clark-Murray  
Branch Davis  
Mario Dipola  
Jim Hill  
Patrick Keogh  
Thomas Martin  
Will Messer  
Celia Miller  
Bernie O'Connor  
Charles Pappas  
Barney Roberts  
Larry Solomon  
Oksana Spears  
John Stack  
Michael Wallwork  
Eugene Yerkes

**MEMBERS ABSENT:**

Vickie Breedlove  
Candice LeCompte

**OTHERS PRESENT:**

Autumn Martinage, FDOT  
Lisa McGlynn  
Ken Marsh  
Bill Fonferek  
James Green  
Suraya Teeple  
Tia Keitt  
Eron Thompson

**TPO STAFF PRESENT:**

Denise Bunnewith, Planning Director  
Wanda Forrest, Transportation Planning Manager  
Marci Larson, Public Affairs Manager  
Milton Locklear, Transportation Modeling Specialist  
Jennifer Lott, Executive Assistant

**CALL TO ORDER**

Chairman Chapman called the meeting to order at 2 p.m. and Jim Hill led the Pledge of Allegiance. Introductions were made around the room.

**► A. APPROVE THE DECEMBER 4, 2019 MEETING MINUTES**

Chairman Chapman asked for review and approval of the minutes of the December Citizens Advisory Committee meeting.

**Branch Davis moved to approve the December 4, 2019 meeting minutes; Bernie O'Connor seconded; motion unanimously carried.**

**► B. CAC MEMBERSHIP APPROVAL REQUESTED**

Chairman Chapman stated approval is requested for James Green representing Duval County At-large, Bill Fonferek representing Duval County At-large, Tia V. Keitt representing Duval County At-large, and Kenneth Marsh representing the Beaches as members to the CAC.

Bernie O'Connor thanked everyone for applying and their willingness to volunteer.

**Bernie O'Connor moved to approve James Green, Bill Fonferek, Tia V. Keitt, and Kenneth Marsh as members to the CAC; seconded by Barney Roberts; motion unanimously carried.**

**► C. FDOT REQUESTS AMENDING THE FY 2019/20 – FY 2023/24 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

Autumn Martinage presented the amendment to the Transportation Improvement Program for FY 2019/20 through FY 2023/24.

**Duval County**

- **428489 – 1** – US 1 (SR 5) @ Prudential Drive Bridge No. 720087 Bridge - Painting
- **447067– 1** – JaxPort International Cargo Terminal Modernization Seaport Capacity Project

**Clay County**

- **446154-1** – US 17 from Ball Road to Black Creek Trail Bike Path/Trail

Ms. Martinage asked for questions. There were no questions at this time.

**Branch Davis moved to approve the FDOT’s request to amend the Transportation Improvement Program (TIP) for FY 2019/20 through FY 2023/24; Barney Roberts seconded; motion unanimously carried.**

**► D. AMENDMENT OF THE UNIFIED PLANNING WORK PROGRAM (UPWP) FOR FY 2018/19 THROUGH FY 2019/20**

Denise Bunnewith presented the amendment to the Unified Planning Work Program for FY 2018/19 through FY 2019/20.

**Task 5.36 – Smart St. Augustine/IDE Integration** – This task will be postponed until FY 2020/21. The City of St. Augustine has applied for a grant to assist with this effort. If successful, these funds will not be available until the new fiscal year. Funding for this task in FY 2019/20 will be re-programmed to Task 5.37.

**Task 5.37 – North Florida TPO Project Inventory System** – This is a new task that will update the interactive map developed for the 2040 LRTP to reflect the 2045 LRTP. Data will be stored in the Integrated Data Exchange.

Ms. Bunnewith asked for questions. There were no questions at this time.

**Branch Davis moved to approve the amendment to the Unified Planning Work Program (UPWP) for FY 2018/19 through FY 2019/20; Barney Roberts seconded; motion unanimously carried.**

**► E. DRAFT 2020 LIST OF PRIORITY PROJECTS (LOPP)**

Denise Bunnewith presented the draft 2020 List of Priority Projects (LOPP). Approval will be requested at the March meeting.

Ms. Bunnewith asked for questions.

- Bo Norton commented that this is a “wish list” of projects that we would like to see in the fifth year of the Work Program.

Ms. Bunnewith responded that this is our “wish list” of projects. In order for a project to be on this list, it has to be in the LRTP.

- Ms. Bunnewith stated that the projects on this list are unfunded. Once these projects are funded, they are added into the TIP. Funding is locked in for the first three years of the Work Program and TIP.
- Bo Norton wanted to know if a county wanted to initiate a road program where would that fit into the overall picture.

Ms. Bunnewith responded that county projects with county dollars would be in that individual county's Capital Improvement Program.

- Jim Hill wanted to know in what context is the term "vulnerability" used within this list.

Ms. Bunnewith responded that it refers to vulnerability to sea level rise and climate change.

- Bernie O'Connor wanted to know if the limits within the Race Track Road project include the two-lane road section.

Ms. Bunnewith responded that part of this project is included in the I-95 Improvement project, and we are looking at the section that is not included in that project.

- Bernie O'Connor wanted to know what the improvements are for the SR 202 J. Turner Butler Boulevard project.

Ms. Bunnewith responded that there is a large development being constructed in that area. Funds have been committed and are being used in conjunction with state funds to do ramp improvements.

- Austin Chapman wanted to know what are the interchange improvements at Kernan Boulevard and JTB.

Ms. Martinage responded that Kernan Boulevard will be extended to the Gate Parkway/Baymeadows Road area to provide additional ingress and egress into the planned development. As part of that project, the City is hoping to make improvements to JTB.

- Bill Fonferrek wanted to know how a project gets on the LOPP and who makes that determination.

Ms. Bunnewith responded that the projects on this list are included in the LRTP. We have identified over \$18 billion in improvements needed to address anticipated congestion within our area. The state has estimated that we will have \$3.5 billion available to make the improvements identified.



The next step is to figure out what is most needed. Federal law states that we can only include projects that we have the financial resources to do. This is why we prioritize the projects and identify those that have the highest return.

- Bill Fonferek wanted to know who the decision makers are and who provides input into that decision.

Ms. Bunnewith responded that we have had extensive public involvement, involvement from the cities and surrounding four counties, as well as the five public authorities within our region. The primary responsibility of the TPO is to set the priorities for the expenditure of federal highway and transit funds that come to this region.

- Bill Fonferek wanted to know if the projects were recommended by the county.

Ms. Bunnewith responded that the counties are comfortable with the projects on the list.

- Thomas Martin wanted to know how the Bay Street/Hart Bridge project got on the list.

Ms. Bunnewith responded that the Bay Street project is funded through a federal grant to the City of Jacksonville. This project was included at their request, but did not go through the TPO's planning process.

- John Stack wanted to know how someone can get involved in Nassau County relative to the aviation projects.

Ms. Bunnewith responded that she does not know if the airport in Nassau County has a citizen's committee; however, she will check and let Mr. Stack know. Ms. Bunnewith suggested that he check the JaxPort website.

- Mario Dipola wanted to know what the order of the projects is based on and will they be incorporated into the TIP.

Ms. Bunnewith responded that we do not have any idea which projects will make it into the TIP. The counties submitted their prioritized lists and we try to keep them in that order. The list is usually limited to 20 projects. We do not like to dramatically change the list from year to year as we want to be clear on what our priorities are. A project is not removed from the list until it is funded and in construction. The money is spaced out in bands and not available all at once.

- Celia Miller wanted to know if there are any updates regarding the bridges in Duval County.

Ms. Bunnewith responded that the LRTP has a category for the Main Street, Hart and the Matthews bridges. By 2045, they will all be approximately 100 years old.

- Celia Miller wanted to know why the bridges were not included on the list.

Ms. Bunnewith responded that the bridges were included in a special category in the Cost Feasible Plan. We are coming up for reauthorization of the federal transportation bill. Some of the proposals have had a discretionary category to replace high-level bridges. That is what we need to replace these bridges, as the cost is about \$3.5 billion to replace just one bridge. If these discretionary funds become available, we are in a good position to compete for them.

- Celia Miller wanted to know if Ms. Bunnewith was going to share all of the information and updates to the LRTP with the committee.

Ms. Bunnewith responded that all updates and information related to the LRTP is available at [www.pathforward2045.com](http://www.pathforward2045.com).

- John Stack commented that the Buccaneer Trail and the SR 200/SR A1A projects appear to be one in the same.

Ms. Bunnewith responded that it is the Buccaneer Trail on the island and the other one is coming up to I-95.

- Kenneth Marsh stated that it appears in most of these projects that there are no buffered bike lanes.

Ms. Bunnewith responded that the assumption is non-buffered bike lanes.

- Austin Chapman wanted to know if the bikes lanes would be buffered in the upcoming DOT projects.

Ms. Bunnewith responded that she believes that the bike lanes are not buffered.

Austin Chapman responded that the new DOT standard is for buffered bikes lanes.

- Austin Chapman wanted to know where the CAC can help with this process and what is our role.

Ms. Bunnewith responded that the county commissions have given us their priority projects, and you are free to offer comments during this process.

- Mario Dipola commented that our only opportunity to comment is now.

Ms. Bunnewith responded that she would be happy to share comments with the counties and their staff. If you have a concern about a particular project, share it here today. The CAC Chairman can share your concerns at next week's Board meeting.

- Michael Wallwork stated that NAS Jax wants the Black Creek Trail as soon as possible. Mr. Wallwork wanted to know who takes the lead to get this project into the trail program.

Ms. Bunnewith responded that the Sun Trails program is a possibility. This is a conversation needed with FDOT. Ms. Bunnewith will get with Mr. Wallwork after the meeting.

- Mario Dipola commented that he would like to see the Palm Valley Road and Mickler Road projects removed from the list. Mr. Dipola stated that Nocatee is exploding and no one wants to see SR A1A becoming the major thoroughfare.

Ms. Bunnewith responded that there was a group here two weeks ago advocating for these improvements. Some of the community went to Tallahassee to advocate for this project.

- Austin Chapman asked who requested these projects.

Ms. Bunnewith responded that the individual county commissions requested these projects.

- Celia Miller wanted to know if all of these projects are funded and have cost estimates.

Ms. Bunnewith responded that none of these projects are funded at this time and there are no cost estimates.

- Michael Wallwork commented that he supports Mario's opinion that the Palm Valley Road at Roscoe Road and Palm Valley Road at Mickler Road be removed from the list.

Ms. Bunnewith responded that the TPO received several suggestions to improve the congestion in this area without widening the roadway. We

should be making improvements to make roadways safer for the pedestrians and bicyclists.

- Bill Fonferek stated that it would help to see a design of the Palm Valley Road improvements before a vote is taken on this project.

Ms. Bunnewith responded that none of the projects on this list are in the design phase. At this point, there are only conceptual designs. They do not go into the design phase until they are in the Work Program. This item is provided as information this month and will be brought before you next month for a vote.

- Bill Fonferek requested to see the conceptual designs on this project.
- Branch Davis commented that with the number of new members it would be helpful to have a CAC orientation/refresher course.

Marci Larson commented that there will be a CAC orientation/refresher course on March 4 at 11:30 a.m. Also, in the introduction of the Public Participation Plan there is information on the different committees' roles and responsibilities.

- Branch Davis commented that the CAC is reviewing project lists that have been discussed previously. It is difficult to update new members on things that we have been working on. If someone cannot make a decision on an item, then abstain from voting.

Ms. Bunnewith responded that both Ponte Vedra studies are available on the TPO's website. Some of the recommendations made are no longer viable, as the FDOT standards have changed.

- Bernie O'Connor commented that every time there is a conversation about the Palm Valley Road area there is confusion about what St. Johns County wants. Mr. O'Connor suggested that the Chairman work with those members that have concerns and set up a subcommittee to work with St. Johns County to get some answers.

Ms. Martinage commented that the citizens in this particular area have gotten their elected state representatives to request a state earmark for funding for these projects. If you are really opposed to these projects and you really want our elected officials to hear your concerns, you need to contact your county's Board of Commissioners and your state representatives. If these earmarks go through, these projects are going forward.

- Mario Dipola stated that if this project was not approved under the TIP, then it would not matter if it was on this list or not.

Ms. Bunnewith commented that they eliminated federal earmarks because you lose a project every time you get an earmark. The money just gets moved from one project to another.

- Austin Chapman commented that as an entity the TPO does not have a say, but we do as citizens.
- Charles Pappas commented that the CAC does have the power to make a motion to put our concerns on record.
- Branch Davis commented that the CAC's recommendations have gone before the TPO Board and have make an impact in their decisions.
- Kenneth Marsh commented that it would be helpful to have information regarding this process. Mr. Marsh commented that without any information I would have to abstain from voting.

**Mario Dipola moved to create a resolution limiting the Mickler Road/Palm Valley Road project to minor operational and safety improvements and not major capacity improvements or changes from the roundabout and not major capacity improvements at the Palm Valley intersection with Roscoe Boulevard/Vilano Bridge; Barney Roberts seconded; four abstained; two opposed; motion carried.**

- Marci Larson informed the four applicants that they cannot vote until they are approved by the TPO Board.
- Thomas Martin wanted to know if the railroad crossing in the Kingsley Road area is removed would this project be incorporated into the Kingsley Road project.

Ms. Bunnewith responded that the Town of Orange Park requested this project. Ms. Bunnewith will check into this and get back to Mr. Martin.

► **F. REQUESTED STUDIES FOR FY 2020/21 UNIFIED PLANNING WORK PROGRAM (UPWP)**

Ms. Bunnewith presented the list of requested studies for the FY 2020/21 Unified Planning Work Program (UPWP). Approval will be requested no later than June.

In addition to the list of requested studies, the following study requests will be added.

- The Navy has requested a study regarding resiliency issues on SR A1A between Wonderwood Road and the ferry landing.
- The City of Neptune Beach has requested a trail from the end of the Timucuan Trail connecting to the proposed Vilano Trail.
- The City of St. Augustine has requested extending the limits of the study for SR A1A/Anastasia Boulevard.

Ms. Bunnewith asked for questions. There were no questions at this time.

► **G. FDOT COMPLETE STREETS POLICY**

Autumn Martinage of FDOT presented their Complete Streets Policy.

Ms. Martinage asked for questions. There were no questions at this time.

► **H. STRATEGIC INTERMODAL SYSTEM (SIS) UPDATE**

Autumn Martinage of FDOT presented an update to the Strategic Intermodal System (SIS).

Ms. Martinage asked for questions.

- Mario Dipola wanted to know about the different SIS classifications, such as Military SIS.

Ms. Martinage responded that the Military SIS designation is for roadways that directly connect to military bases.

- Mario Dipola wanted to know about the SIS Evacuation Corridor.

Ms. Martinage responded that this is probably a subcategory and is a roadway that is designated as an evacuation route.

**I. SMART NORTH FLORIDA UPDATE**

**J. OLD BUSINESS**

- Marci Larson stated that the Public Participation Plan is part of our federal certification process and outlines the various steps within our core products (TIP, LRTP, UPWP, etc.). As part of this process, we are

updating the Public Participation Plan. Staff has asked the Committee to read the Public Participation Plan and provide any comments in writing.

The TPO website is undergoing a major overhaul and should be complete sometime this fall. Several of you will be asked to participate as a review committee to provide feedback regarding content, layout, ease of navigation, etc.

- Thomas Martin would like to know what ISTEA means.

Ms. Bunnewith responded that ISTEA is the Intermodal Surface Transportation Act, which can be deleted from this document.

- Thomas Martin would like to know what MPOS means.

Ms. Larson responded that this is plural for MPO and should be a lowercase "s".

The MPOAC is the advisory group that encompasses 27 MPOs in the State of Florida. They meet quarterly with the staff directors to provide information regarding legislation, change in federal laws that are relative to MPOs, performance measures, etc.

- Larry Solomon commented that he feels that there is a lack of participation on the committee. Mr. Solomon is willing to participate in whatever capacity he is needed.
- Ms. Larson reminded everyone that there will be a CAC orientation/refresher March 4 at 11:30 a.m. Lunch will be provided.
- Mario Dipola wanted to know if it will be recorded and/or videoed.

Ms. Larson said staff will look into the possibility.

#### **K. NEW BUSINESS**

- Registration is now open on Event Brite for the Safe Streets Summit April 2. This event will be held at the Hyatt in downtown Jacksonville.
- The TPO's Federal Certification will take place May 5.
- Tonight's Tech-n-Beer event will be held at Intuition Ale beginning at 5:30 p.m.

**L. PUBLIC COMMENT**

None at this time.

**M. ADJOURNMENT**

There being no further business, the meeting was adjourned at 4:26 p.m. The next CAC meeting will be March 4, 2020.



# **Agenda Item E.**

## **Old Business**

- **February 13, 2020 North Florida TPO Meeting Report**

# North Florida TPO Meeting Report



## Meeting Agenda

Thursday, February 13, 2020  
10 a.m.

- Call to Order
- Invocation
- Pledge of Allegiance
- Introductions
- Public Comment

### Consent Agenda

**1. North Florida TPO Minutes of December 12, 2019**

**UNANIMOUSLY  
APPROVED**

These minutes are ready for review and approval.

**2. CAC Membership Approval Requested**

**UNANIMOUSLY  
APPROVED  
CAC  
Approved**

- Approval is requested for James Green, representing Duval County At-large. His application is included in Section 2.
- Approval is requested for Bill Fonferek, representing Duval County At-large. His application is included in Section 2.
- Approval is requested for Tia V. Keitt, representing Duval County At-large. Her application is included in Section 2.
- Approval is requested for Kenneth Marsh, representing the Beaches. His application is included in Section 2.

### Agenda

**A. Finance Committee Report**

Information  
Only

- November Monthly Financial Statement
- December Monthly Financial Statement

**B. FDOT Requests Amending the FY 2019/20 – FY 2023/24 Transportation Improvement Program**

**UNANIMOUSLY  
APPROVED  
TCC and CAC  
Approved**

A copy of the request is included in Section B, which includes the following projects:

**Duval County**

- **428489-1** – US 1 (SR 5) @ Prudential Drive Bridge No. 720087  
Bridge – Painting
- **447067-1** – JAXPORT International Cargo Terminal Modernization Seaport  
Capacity Project

**Clay County**

- **446154 – 1** – US 17 from Ball Road to Black Creek Trail  
Bike Path/Trail

**C. Amendment of the Unified Planning Work Program (UPWP) for  
FY 2018/19 through FY 2019/20**

***UNANIMOUSLY  
APPROVED  
TCC and CAC  
Approved***

A summary of the amendment is included in Section C.

**D. Draft 2020 List of Priority Projects (LOPP)**

Information  
Only

A draft LOPP is included in Section D. Approval will be requested at the March meeting.

**E. Requested Studies for FY 2020/21 Unified Planning Work Program  
(UPWP)**

Information  
Only

Denise Bunnewith will discuss the list of requested studies, which is included in Item E.

**F. Strategic Intermodal System (SIS) Update**

Information  
Only

Autumn Martinage of FDOT will present an update on the Strategic Intermodal System (SIS).

**G. Smart North Florida Update**

Information  
Only

**H. Executive Director's Report**

Information  
Only

**I. Secretary of Transportation's Report**

Information  
Only

**J. Authority Reports**

Information  
Only

**K. Old Business**

**L. New Business**

- North Florida TPO Certification 2020
- Legislative Update

**M. Public Comment**

**N. Adjourn**

**Information**

- Status Report of FDOT Projects in the North Florida TPO area

**The next meeting will be March 12, 2020.**

**NOTICE**

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