



Citizens Advisory Committee
Agenda Book

2:00 pm
Wednesday, October 1, 2025

North Florida TPO Board Room
980 North Jefferson Street
Jacksonville, FL 32209



**Citizens Advisory Committee
Meeting Agenda
Wednesday, October 1, 2025
2 p.m.**

Call to Order
Pledge of Allegiance
Introductions
Public Comment

Agenda

A. September 3, 2025 Minutes

ACTION ITEM

These minutes are ready to review and approve.

B. CAC Membership Approval Requested

ACTION ITEM

- Approval is requested for Kenneth Charron representing Duval County. His application is included in Section B.

C. FDOT Requests Amending the FY 2025/26 – FY 2029/30 Transportation Improvement Program (TIP)

ACTION ITEM

A copy of the request is included in Section C, which includes the following projects:

- **455393-1** – I-10 (SR 8) Safety Median Barrier Initiative
Safety Project/FDOT/Duval County
- **209407-2** – Park Street from Parrish PL to Glendale Street
Roundabout/FDOT/Duval County
- **430068-2** – SR 115 (Lem Turner Road) & Duane Ave. JFRD Station #32
Traffic Signals/FDOT/Duval County
- **432259-5** – I-95 (SR 9) from SR 202 (J Turner Butler Blvd.) to S of SR 126
(Emerson Street) – Add Lanes & Reconstruct/FDOT/Duval County
- **210253-8** – I-95 (SR 9) at International Golf Parkway Interchange
Add Lanes/FDOT/St. Johns County
- **434303-2** – SR 104 (Dunn Avenue) @ Ross Blvd. JFRD Station #32
Traffic Signals/FDOT/Duval County

- **455405-1** – I-10 (SR 8) Safety Median Barrier Initiative
Safety Project/FDOT/Nassau County
- **456200-1** – JTA Northwest Jacksonville TOD Pilot Study
PTO Studies/Jacksonville/Duval County

D. Resolution Adopting 2026 Safety Performance Targets

ACTION ITEM

The targets are included in Section D.

E. Best Foot Forward Program Launch

Information
Only

The Best Foot Forward Program aims to address a lack of driver compliance and a failure to yield for pedestrians at crossings. The program is kicking off in Duval and St. Johns Counties this fall.

F. SR 105 (Heckscher Drive) Corridor Study Presentation

Information
Only

Martha Moore and Ryan Thady of Benesch will present the study that examined different intersection and grade separation concepts and impacts for SR 105 from New Berlin Road to Blount Island Blvd.

G. Smart North Florida Update

Information
Only

H. Old Business

- September 11, 2025 TPO Meeting Report

I. New Business

J. CAC Comment

K. Public Comment

L. Adjournment

The next meeting will be November 5, 2025.

NOTICE

In accordance with Section 286.01105, *Florida Statutes*, any person wishing to appeal a decision reached at this meeting will need a record of the proceedings. He may need to ensure that a verbatim record of the proceedings be made, which record would include the testimony and evidence upon which the appeal is to be made.

Public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who require special accommodations under the Americans with Disabilities Act or persons who require translation services (free of charge) should contact Marci Larson at 904-306-7513 at least seven days prior to the meeting.

Agenda Item A.

Minutes of September 3, 2025 Meeting

Action Item



CITIZENS ADVISORY COMMITTEE
MEETING SUMMARY

Wednesday, September 3, 2025 - 2 p.m.
980 North Jefferson Street
Jacksonville, FL 32209

MEMBERS PRESENT:

Walter Kloss, Clay County - **CHAIRMAN**
Lewan Brunson, Duval County
Austin Chapman, St. Johns County
Doug Conkey, Clay County
Scott Cowitt, Duval County
Branch Davis, Duval County
Chip Dobson, Clay County
David Duckworth, Duval County
Jim Hill, Duval County
Patrick Keogh, Nassau County
Bernie O'Connor, Duval County
Charles Pappas, St. Johns County
Joe Trottie, Duval County

MEMBERS ABSENT:

Angel Corrales, Town of Orange Park
Mario Dipola, St. Johns County
James Green, Duval County – **VICE CHAIRMAN**
Joanne Kazmierski, Duval County
Nichole Mobley, Duval County
Barney Roberts, Duval County
John Stack, Nassau County
Eugene Yerkes, Duval County

OTHERS PRESENT:

Josh Thompson, OBBRA
Ken Charron
Dr. Thobias Sando, UNF
Anna Siju, FDOT
Paige DeBold, FDOT
Faith Powell, FDOT
April Bacchus, ETM
Clayton Levins, SNF

TPO STAFF PRESENT:

Jeff Sheffield, Executive Director
Elizabeth De Jesus, Transportation Programs Manager
Thalia Fuste, Transportation Planner
Marcy Larson, Public Affairs Manager
Clark Letter, Director Planning and Analytics
Jennifer Lott, Executive Assistant

CALL TO ORDER

Chairman Walter Kloss called the meeting to order at 2:03 p.m. and Doug Conkey led the Pledge of Allegiance.

PUBLIC COMMENT

None.

A. APPROVE THE JULY 2, 2025 MEETING MINUTES

Chairman Walter Kloss asked for approval of the minutes of the July Citizens Advisory Committee meeting.

Charles Pappas moved to approve the July 2, 2025 minutes; Branch Davis seconded; motion unanimously carried.

B. FDOT REQUESTS AMENDING THE TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR FY 2025/26 – FY 2029/30 TO INCLUDE PROJECTS IN THE ROLL FORWARD REPORT

Anna Siju informed the group the Roll Forward Report includes projects or phases of projects that were approved in the FY 2024/25 – FY 2028/29 TIP but were authorized or begun prior to July 1, 2025. These projects then “Roll Forward” into the first year of the new FY 2025/26 – FY 2029/30 TIP.

Ms. Siju asked for questions. There were no questions at this time.

Branch Davis moved to approve the FDOT’s request to amend the Transportation Improvement Program (TIP) for FY 2025/26 – FY 2029/30 to include projects in the Roll Forward Report; Bernie O’Connor seconded; motion unanimously carried.

C. AMENDMENT OF THE METROPOLITAN PLANNING ORGANIZATION AGREEMENT

Clark Letter presented the amendment of the Metropolitan Planning Organization Agreement to include PL funds in the amount of \$80,867.

Mr. Letter asked for questions.

- Chairman Kloss asked with this amendment what is the total dollar amount for the project.

Mr. Letter responded the total budgetary ceiling for the project is \$7,473,219. The budget, including tasks, is detailed in the UPWP, "Exhibit A".

Branch Davis moved to approve the amendment of the Metropolitan Planning Organization Agreement; Bernie O'Connor seconded; motion unanimously carried.

D. AMENDMENT OF THE UNIFIED PLANNING WORK PROGRAM (UPWP) FOR FY 2024/25 – FY 2025/26

Clark Letter presented the amendment of the Unified Planning Work Program (UPWP) for FY 2024/25 – FY 2025/26.

The UPWP is the task-based budget of the North Florida TPO. It includes administrative tasks, a number of required work tasks such as the TIP, Congestion Management Process, LRTP and other related planning tasks including transit planning, most of which is performed by JTA.

Additional PL funds in the amount of \$80,867 became available and are proposed to be added to "Task 1.5 – General Consultant Services" in year two of the UPWP. To clearly indicate available funds for expenditure in year two, funds that were not expended in year one of the UPWP are proposed to be moved into year two of the UPWP. This includes CM, PL and SU dollars in the amount of \$64,124.59, \$157,130.50 and \$163,375 respectively for a total of \$384,630.09.

Mr. Letter asked for questions. There were no questions at this time.

Branch Davis moved to approve the amendment of the Unified Planning Work Program (UPWP) for FY 2024/25 – FY 2025/26; Scott Cowitt seconded; motion unanimously carried.

E. INNOVATIVE TRUCK PARKING AVAILABILITY SYSTEM (iTPAS) STUDY

Dr. Thobias Sando of UNF presented a brief overview of the study that examined the iTPAS truck parking management system. The study establishes best practices employing camera detection systems in managing truck parking.

Dr. Sando asked for questions.

- Bernie O'Connor commented this should be implemented into the regular maintenance of the cameras and the equipment.

Dr. Sando responded the TPO has funded this study to look at accuracy issues and in Phase 2 FDOT will make improvements based on the findings. An additional study will be done to compare the two.

- Chip Dobson asked if there are any places that just monitor the number of vehicles coming in and out and give the number of available spaces.

Mr. Sheffield responded for example in the St. Augustine parking garage the technology provides that exact data.

Dr. Sando commented this same algorithm can be slightly modified and used to monitor parking conditions for planning purposes.

- Chairman Kloss asked if the truck drivers rely on the information provided relative to parking in an individual rest area.

Mr. Sheffield responded usage by truck drivers, etc. depends on the reliability and accuracy of the information displayed.

F. SMART NORTH FLORIDA

SNF has a pilot underway with each of the following companies.

- Urban Hawk – Using computer vision to understand pavement and asset conditions in Green Cove Springs.
- Spot Genius – Using computer vision to understand real time parking conditions in St. Augustine for their surface lots and curb parking.
- Geolava – Using AI agents and satellite imagery for disaster recovery. This is a result of a problem statement given to us by FDOT District 2.

Mr. Levins asked for questions.

- Doug Conkey asked if the Geolava technology could be used to monitor the erosion of the sand dunes in our area.

Mr. Levins responded it could be used to do that.

G. OLD BUSINESS

H. NEW BUSINESS

JULY 2, 2025 CAC Meeting – Response Needed from Staff/FDOT

- Jim Green commented that the resurfacing project from I-295 (SR 9A) from Monument Road to St. Johns Bluff Road is in the middle of a longer segment reflected in the LRTP. Mr. Green would like to know if the work is being coordinated for these two projects so the resurfacing work would not have to be

redone. Relative to the coordination, will it affect the bridge replacement within this segment?

FDOT responded the coordination will occur to try to avoid any rework. Additionally, #446047-2 (I-95 over Saints Road) does not overlap with the resurfacing project (#209658-7).

- Marci Larson introduced Ken Charron as a prospective CAC member. Mr. Charron served on the CAC 20 years ago.

I. CAC COMMENT

- Joe Trottie asked if the schedule for cleanup along the roadways has been reduced. Mr. Trottie was going southbound across the Fuller Warren bridge and saw it was littered with debris and an old tire.

Mr. Sheffield responded he does not know if the schedules have been reduced. For example, an FDOT vendor has five roads for which they are responsible to keep free of debris and are graded on a scale from A to F on their job performance. If they get an A on two of those roadways, it averages out to a passing grade.

- Bernie O'Connor commented he believes there is a problem in our area with pedestrian deaths.

Mr. Sheffield responded the Duval County School Board has developed a task force to address this issue.

Thalia Fuste informed the group the TPO is kicking off the "Best Foot Forward" program in Duval and St. Johns County this fall. The program aims to address a lack of driver compliance and a failure to yield to pedestrians at crossings. Partners from *Bike/Walk Central Florida* will work with the TPO and community stakeholders to collect data at low compliance crossings, utilize high visibility enforcement, suggest low-cost engineering upgrades, and provide education on key traffic laws.

J. PUBLIC COMMENT

K. ADJOURNMENT

There being no further business, the meeting was adjourned at 2:49 p.m. The next CAC meeting will be October 1, 2025.

Agenda Item B.

CAC Membership Approval Requested

Action Item

**NORTH FLORIDA TRANSPORTATION PLANNING ORGANIZATION
CITIZENS ADVISORY COMMITTEE MEMBERSHIP APPLICATION**

Name: **Kenneth G. Charron**

Home Address: **2502 Highsmith Landing Ln**

Home Phone: **(904) 379-0766**

Business Phone: **none**

Mailing Address (if different from above)

Email Address: **kgcharron.fl@netzero.net**

Place of Residence: { } Clay County {X} Duval County { } Nassau County

{ } St. Johns County How long have you resided in this location? **11 years**

Employer & Job Title: **Retired**

Please describe your background and experience, which you believe provides a useful perspective for the CAC.

After graduating law school, I worked for Florida East Coast Railway for 5 years and learned about railroad operations and development of infrastructure. I did the same at GATX Logistics and APL Logistics for another 5 years learning global supply chain management and real estate development. I then worked in Paris, France for a global law firm doing aviation, maritime and logistics in Europe for 4 years. Afterwards, I returned to the railroading industry at RailAmerica and its successor Genesee & Wyoming for 10 years before working for a private developer building a modern port terminal on 1630 acres located on the Delaware River in New Jersey. <https://www.repauno.com/>

Please list membership in civic and professional organizations and leadership roles you have held.

Previously served on the CAC for the MPO/TPO in the late 1990's and early 2000's. Also served as Chairman of the SE CPAC for several years during that time frame.

Do you serve on a city or county board or committee? If so, what is the name?
No

Can you commit to consistently attending the CAC monthly meetings? **X Yes** ☐ ☐ ☐

If a membership vacancy is not available on the CAC, may we submit your application when one occurs? **X Yes** ☐ ☐ ☐ No

Demographic Information (Optional)

Gender

☐ Female

X Male

☐ Other

Race/Ethnicity

X White

☐ Hispanic or Latino

☐ Black or African American

☐ Asian or Pacific Islander

☐ American Indian or Alaskan Native

☐ Multi-racial

☐ Other

Your Age Range

☐ 18-29

☐ 30-44

☐ 45-59

X 60 or older

Signature _____

Date _____

Return to Jennifer Lott, Executive Assistant, 980 N. Jefferson Street, Jacksonville, FL 32209 by mail or email: jlott@northfloridtpo.com.

Agenda Item C.

**FDOT Requests Amending the FY 2025/26 –
FY 2029/30 Transportation Improvement
Program (TIP)**

Action Item



Florida Department of Transportation

RON DESANTIS
GOVERNOR

605 Suwannee Street
Tallahassee, FL 32399-0450

JARED W. PERDUE, P.E.
SECRETARY

September 18, 2025

Elizabeth DeJesus
Transportation Planning Manager
North Florida TPO
980 North Jefferson Street
Jacksonville, FL 32209

Re: FDOT Amendment request for the North Florida TPO Transportation Improvement Program (TIP) for FY 2025/26 – FY 2029/30

Dear Elizabeth:

The Florida Department of Transportation (FDOT) requests Board approval for an amendment to the Transportation Improvement Program (TIP) for FY 2025/26 through FY 2029/30. Please add the following TIP Amendment requests for action by the TPO Board at their October meeting.

Please include the amounts listed for the total project in the TIP amendment report.

The following are new individual projects added to the current STIP:

**455393 1 I-10(SR8) SAFETY MEDIAN BARRIER INITIATIVE
SAFETY PROJECT//FDOT//Duval County**

*** SIS***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSS	PE	\$53,047

**209407 2 PARK STREET FROM PARRISH PL TO GLENDALE ST
ROUNDAABOUT//FDOT//Duval County**

NON SIS

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
TALU	PE	\$1,214,123
ACSA	ROW	\$12,000
ACSU	ROW	\$500

430068 2 SR115(LEM TURNER RD) & DUANE AVE JFRD STATION #32
TRAFFIC SIGNALS//FDOT//Duval County ***NON SIS***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSU	PE	\$421,855

432259 5 I-95(SR9) FROM SR202(J TURNER BUTLER BLVD) TO S OF
SR126(EMERSON ST)
ADD LANES & RECONSTRUCT// FDOT//Duval County ***SIS***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACNP	PE	\$4,210,250
ACNP	RRU	\$14,075,646
ACNP	DSB	\$206,237,480
DI	DSB	\$42,315,700
STED	DSB	\$12,360,000

210253 8 I-95(SR9) AT INTERNATIONAL GOLF PARKWAY
INTERCHANGE - ADD LANES//FDOT//St Johns County ***SIS***

<u>Fund</u>	<u>Phase</u>	<u>FY 2025</u>	<u>FY 2026</u>
DDR	PD&E	\$324,483	\$0
DIH	PD&E	\$2,318	\$7,682
DIH	PE	\$292	\$11,708
ACSU	PE	\$0	\$100,000
LF	PE	\$640,000	\$0
TRIP	PE	\$636,000	\$0

434303 2 SR104(DUNN AVE) @ ROSS BLVD JFRD STATION #32
TRAFFIC SIGNALS//FDOT//Duval County ***NON SIS***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSU	PE	\$397,324

**455405 1 I-10(SR8) SAFETY MEDIAN BARRIER INITIATIVE
SAFETY PROJECT//FDOT//Nassau County**

SIS

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSS	PE	\$6,669

**456200 1 JTA NORTHWEST JACKSONVILLE TOD PILOT STUDY
PTO STUDIES//Jacksonville//Duval County**

NON-SIS

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
FTA	PLN	\$1,500,000

If you have any questions about this project or this amendment request, please call me at (904) 360.5676.

Sincerely,

Anna Siju

Anna Siju
North Florida TPO Liaison
FDOT District Two

cc: Achaia Brown

Agenda Item D.

**Resolution Adopting 2026 Safety Performance
Targets**

Action Item



MEMORANDUM

To: TPO Committees and Board

From: Clark Letter, Director of Planning and Analytics

Date: October 9, 2025

Subject: **Adopting Safety Performance Targets for the North Florida TPO**

The Federal Highway Administration (FHWA) published several rules establishing performance measures and reporting requirements for State Departments of Transportation (DOTs) and Metropolitan Planning Organizations (MPOs). These rules establish measures to assess the condition of road safety within MPO boundaries. The defined performance measures that must be tracked by MPOs are shown below:

Performance Measure	Description
Number of Fatalities	The total number of persons suffering fatal injuries in a motor vehicle crash during a calendar year.
Rate of Fatalities	The total number of fatalities per 100 million vehicle miles traveled (VMT) in a calendar year.
Number of Serious Injuries	The total number of persons suffering at least one serious injury in a motor vehicle crash during a calendar year.
Rate of Serious Injuries	The total number of serious injuries per 100 million VMT in a calendar year.
Number of Non-Motorized Fatalities and Non-Motorized Serious Injuries	The combined total number of non-motorized fatalities and non-motorized serious injuries involving a motor vehicle during a calendar year.

FDOT annually establishes statewide safety targets for the following calendar year as part of the HSIP Annual Report, which must be submitted by August 31 each year. Targets are applicable to all public roads regardless of functional classification or ownership.

MPOs have the option of supporting the statewide targets or establishing their own targets for the MPO planning area. MPOs must set their targets within 180 days after FDOT sets the statewide targets. MPOs must annually update their targets by February 27 of each year.



**RESOLUTION 2025-9
ADOPTING SAFETY PERFORMANCE TARGETS**

WHEREAS, as required by 23 CFR 490, for Calendar Year 2026 the Florida Department of Transportation has adopted aspirational targets for number of *fatalities*, *number of serious injuries*, *fatality rate*, *serious injury rate*, *total number of non-motorized fatalities* and *serious injuries*; and

WHEREAS, the North Florida Transportation Planning Organization is also required to adopt annual performance targets for these measures;

NOW, THEREFORE, BE IT RESOLVED THAT the North Florida TPO adopts the Florida Department of Transportation performance targets as follows:

National Performance Measures to Assess Safety	
FHWA Performance Measure	FDOT 2026 Target
Number of Fatalities	0
Number of Serious Injuries	0
Fatality Rate	0
Serious Injury Rate	0
Total Number of Non-Motorized Fatalities and Serious Injuries	0

Adopted by the North Florida Transportation Planning Organization in regular meeting assembled in the City of Jacksonville the 9th day of October 2025.

ATTEST:

The Honorable Randy White, Chairman

Jeff Sheffield, Executive Director

Agenda Item H.

Old Business

- **September 11, 2025 TPO Meeting Report**

North Florida TPO Meeting Report



Meeting Agenda

Thursday, September 11, 2025
10 a.m.

Call to Order
Pledge of Allegiance
Introductions
Public Comment

Consent Agenda

- | | |
|--|-----------------|
| 1. North Florida TPO Minutes of June 12, 2025 | <i>APPROVED</i> |
| 2. Resolution 2025-8 Supporting the Designation of SR 9B from I-295 to I-95 as I-795 | <i>APPROVED</i> |

TPO Agenda

- | | |
|---|--|
| A. Finance Report | Information
Only |
| <ul style="list-style-type: none">• May Monthly Financial Statement• June Monthly Financial Statement | |
| B. FDOT Requests Amending the Transportation Improvement Program (TIP) for FY 2025/26 – FY 2029/30 to include Projects in the Roll Forward Report – Board Approved | ACTION
REQUESTED
TAC and CAC
Approved |

The Roll Forward Amendment includes projects or phases of projects that were approved in the FY 2024/25 – FY 2028/29 TIP but were authorized or begun prior to July 1, 2025. These projects then “Roll Forward” into the first year of the new FY 2025/26 – FY 2029/30 TIP. A copy of the request is included in Section B.

- | | |
|---|--|
| <p>C. Amendment of the Metropolitan Planning Organization Agreement – Board Approved</p> <p>A copy of the resolution is included in Section C.</p> | <p>ACTION ITEM
TAC and CAC
Approved</p> |
| <p>D. Amendment of the Unified Planning Work Program (UPWP) for FY 2024/25 – FY 2025/26 - Board Approved</p> <p>A copy of the resolution is included in Section D.</p> | <p>ACTION ITEM
TAC and CAC
Approved</p> |
| <p>E. Innovative Truck Parking Availability System (iTPAS) Study</p> <p>April Bacchus of ETM and Dr. Thobias Sando of UNF will present the study that examined the iTPAS truck parking management system. The study establishes best practices employing camera detection systems in managing truck parking.</p> | <p>Information
Only</p> |
| <p>F. Smart North Florida Update</p> | <p>Information
Only</p> |
| <p>G. Executive Director’s Report</p> | <p>Information
Only</p> |
| <p>H. Secretary of Transportation’s Report</p> | <p>Information
Only</p> |
| <p>I. Authority Reports</p> | <p>Information
Only</p> |
| <p>J. Old Business</p> | |
| <p>K. New Business</p> | |
| <p>L. Public Comment</p> | |
| <p>M. Adjourn</p> | |
| <p>N. Information</p> <ul style="list-style-type: none"> • Status Report of FDOT Projects in the North Florida TPO area | |

The next meeting will be October 9, 2025

NOTICE

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